

1	BEFORE THE ARIZONA CORPORATION COMMISSION $2$		
2	COMMISSIONERS		
3	JEFF HATCH-MILLER, Chairman	Arizona Corporation Commission  DOCKETED	
4	WILLIAM A. MUNDELL MARC SPITZER	JUN 0 9 2005	
5	MIKE GLEASON KRISTIN K. MAYES	DOCKETED BY	
6	In the matter of	of the second se	
7	ROY R. GOLLADAY, JR., CRD# 1856856,)	) DOCKET NO. S-03551A-05-0000 )	
8	dba The Investment Group and ESTER   GOLLADAY, husband and wife	) DECISION NO67929	
9	3130 East Fountain Mesa, Arizona 85204		
0	CHECK AND SEND, INC.	ORDER TO CEASE AND DESIST, ORDER OF RESTITUTION, ORDER OF	
1	1241 E. Broadway Road   Mesa, Arizona 85204	) REVOCATION, ORDER FOR ) ADMINISTRATIVE PENALTIES AND	
2	Respondents.	) CONSENT TO SAME )	
13			
4	Respondents ROY R. GOLLADAY, J	JR. ("GOLLADAY"), dba The Investment Group and	
5	ESTER GOLLADAY, husband and wife, and CHECK AND SEND, INC. ("CHECK AND		
16	SEND"), elect to permanently waive any right to a hearing and appeal under Articles 11 and 12 of		
17	the Securities Act of Arizona, A.R.S. § 44-1801 et seq. ("Securities Act") with respect to this		
18	Order To Cease And Desist, Order of Restitution, Order of Revocation, Order for Administrative		
19	Penalties and Consent to Same ("Order"). GOLLADAY, ESTER GOLLADAY and CHECK		
20	AND SEND may be collectively referred to as "RESPONDENTS". RESPONDENTS admit the		
21	jurisdiction of the Arizona Corporation Commission ("Commission"); admit only for purposes of		
22	this proceeding and any other administrative proceeding before the Commission the Findings of		
23	Fact and Conclusions of Law contained in this Order; and consent to the entry of this Order by the		
24	Commission.		
25			

I.

## FINDINGS OF FACT

- 1. GOLLADAY (CRD #1856856), dba The Investment Group, whose last known address is 3130 East Fountain, Mesa, Arizona, 85204, was at all relevant times an Arizona registered securities salesman with Fox & Company Investments, Inc. ("Fox & Company"), until April 2005. GOLLADAY is not currently employed by any securities dealer. GOLLADAY is a licensed insurance agent with the Arizona Department of Insurance and holds a license through the Arizona Banking Department in connection with his check cashing operations.
- 2. CHECK AND SEND, an Arizona corporation, is a check cashing business located at 1241 E. Broadway Road in Mesa, Arizona, 85204. CHECK AND SEND is and was at all relevant times owned by Respondent GOLLADAY and provides check cashing services, wire transfer services and money order services.
- 3. ESTER GOLLADAY was at all relevant times the spouse of GOLLADAY. Ester GOLLADAY is joined in this action under A.R.S. § 44-2031(C) solely for purposes of determining the liability of the marital community.
- 4. At all times relevant, GOLLADAY and ESTER GOLLADAY were acting for their own benefit, and for the benefit or in furtherance of the marital community.
- 5. At all times relevant, GOLLADAY owned and operated a tax accounting business known as Roy Golladay Accounting. GOLLADAY recommended investments to his accounting clients in connection with his tax preparation services.
- 6. From about 1995 through 2001, GOLLADAY, dba The Investment Group and CHECK AND SEND, solicited approximately 36 private investors, many of whom were also clients of his dealer, to invest approximately \$2,061,772, to be used to purchase and/or develop real property or to operate CHECK AND SEND.

1	7. Some of the investors received promissory notes; other investors receiv	d no
2	documents or written disclosure prior to or after their investments. Investors received monthly	
3	interest payments ranging between eight and twelve percent.	
4	8. RESPONDENTS have paid investors returns in the amount of approximation	nately
5	\$1,264,288.	
6	9. The notes and investments described above were not recorded on the book	s and
7	records of GOLLADAY's dealer, Fox & Company, in violation of the dealer's policies and	
8	procedures.	
9	10. GOLLADAY failed to disclose his outside business activities or private sec	ırities
10	transactions involving The Investment Group and CHECK AND SEND to his dealer, in violation	
11	of the dealer's policies and procedures.	
12	11. GOLLADAY borrowed money from clients during the time that he was emp	loyed
13	by Fox & Company, in violation of the dealer's policies and procedures.	
14		
15	CONCLUSIONS OF LAW	
16	1. The Commission has jurisdiction over this matter pursuant to Article XV	of the
17	Arizona Constitution and the Securities Act.	
18	2. GOLLADAY and CHECK AND SEND offered or sold securities within or	fron
19	Arizona, within the meaning of A.R.S. §§ 44-1801(15), 44-1801(21), and 44-1801(26).	
20	3. GOLLADAY and CHECK AND SEND violated A.R.S. § 44-1841 by offer	ng o
21	selling securities that were neither registered nor exempt from registration.	
22	4. GOLLADAY's conduct subjects him to an order of revocation pursuant to A.	R.S.
23	44-1962(A)(1), (2), (4), (10) and (12).	
24	5. GOLLADAY's and CHECK AND SEND's conduct is grounds for a cease	e and
25	desist order pursuant to A.P.S. SS 44 2022 and 44 1062	

6. GOLLADAY's and CHECK AND SEND's conduct is grounds for an order of restitution pursuant to A.R.S. §§ 44-2032 and 44-1962.

7. Respondents GOLLADAY's and CHECK AND SEND's conduct is grounds for administrative penalties under A.R.S. §§ 44-2036 and 44-1962.

## III.

## ORDER

THEREFORE, on the basis of the Findings of Fact, Conclusions of Law, and RESPONDENTS' consent to the entry of this Order, attached and incorporated by reference, the Commission finds that the following relief is appropriate, in the public interest, and necessary for the protection of investors:

IT IS ORDERED, pursuant to A.R.S. §§ 44-2032 and 44-1962, that RESPONDENTS, and any of RESPONDENTS' agents, employees, successors and assigns, permanently cease and desist from violating the Securities Act.

IT IS FURTHER ORDERED that RESPONDENTS comply with the attached Consent to Entry of Order.

IT IS FURTHER ORDERED, pursuant to A.R.S. §§ 44-2032 and 44-1962, that RESPONDENTS GOLLADAY, the marital community of ROY R. GOLLADAY, JR. and ESTER GOLLADAY, and CHECK AND SEND shall, jointly and severally, pay restitution to investors solicited through The Investment Group and CHECK AND SEND shown on the records of the Commission in the amount of \$797,484, plus interest at the rate of 5% per annum from the date of this Order.

IT IS FURTHER ORDERED, pursuant to A.R.S. §§ 44-2032 and 44-1962, that restitution payment pursuant to this Order shall be made in installments as follows: \$10,000 on the date of this Order; \$7,500 per month on or before the 1<sup>st</sup> day of each month beginning on July 1, 2005. Payment shall be made by cashier's check or money order payable to the "State of Arizona" to be placed in an interest-bearing account maintained and controlled by the Arizona Attorney General.

1 The Arizona Attorney General shall disburse the funds on a pro rata basis to investors. Any funds that the Attorney General is unable to disburse shall be transferred to the general fund of the state 2 3 of Arizona. If RESPONDENTS do not comply with this order of restitution, any outstanding 4 balance shall be in default and shall be immediately due and payable. 5 IT IS FURTHER ORDERED, pursuant to A.R.S. §§ 44-2036 and 44-1962, that 6 RESPONDENTS GOLLADAY, the marital community of ROY R. GOLLADAY, JR. and ESTER 7 GOLLADAY, and CHECK AND SEND, jointly and severally, shall pay administrative penalties in the amount of \$10,000, plus interest at the rate of 5% per annum from the date of this Order. 8 9 Payment shall be made in full by cashier's check or money order payable to the "State of 10 Arizona." The payment obligations for these administrative penalties shall be subordinate to any restitution obligations ordered herein and shall become immediately due and payable after 11 12 restitution payments have been paid in full, or if RESPONDENTS have defaulted prior to fulfilling 13 RESPONDENTS' restitution obligations. Any failure to make a timely payment as stated in this Order, for any reason, shall be an act of default. In the event of default, the outstanding balance 14 15 shall be immediately due and payable. 16 IT IS FURTHER ORDERED, pursuant to A.R.S. § 44-1962, that Respondent ROY R. 17 GOLLADAY's securities salesman registration is revoked. IT IS FURTHER ORDERED that if any Respondent fails to comply with this order, the . 18 19 20 21 22 23 24 25

1	Commission may bring further legal proceedings against any Respondent including application to		
2	the superior court for an order of contempt.		
3	IT IS FURTHER ORDERED that this Order shall become effective immediately.		
4	BY ORDER OF THE ARIZONA CORPORATION COMMISSION		
5			
6	1mmm		
7	They to Hatch-Meller Willell Willell Wille		
8	CHAIRMAN COMMISSIONER		
9	Ment Lower Steen Lin When		
10	COMMISSIONER COMMISSIONER COMMISSIONER		
11	IN WITNESS WHEREOF, I, BRIAN C. McNEIL,		
12	Executive Secretary of the Arizona Corporation Commission, have hereunto set my hand and caused the		
13	official seal of the Commission to be affixed at the		
14	Capitol, in the City of Phoenix, this day of, 2005.		
15	V / m. A		
16	BRIAN C. McNEIL		
17	Executive Secretary		
18			
19	DISSENT		
20			
21	DISSENT		
22			
23	This document is available in alternative formats by contacting Linda Hogan, Executive Assistant to the Executive Secretary, voice phone number 602-542-3931, E-mail <a href="mailto:lhogan@azcc.gov">lhogan@azcc.gov</a> .		
24			
25	(ptj)		
26			

## CONSENT TO ENTRY OF ORDER

- 1. Respondents ROY R. GOLLADAY, JR. ("GOLLADAY"), a married man, and ESTER GOLLADAY, his wife, and CHECK AND SEND, INC., an Arizona corporation (collectively "RESPONDENTS"), admit the jurisdiction of the Commission over the subject matter of this proceeding. RESPONDENTS acknowledge that they have been fully advised of their rights to a hearing to present evidence and call witnesses and RESPONDENTS knowingly and voluntarily waive any and all rights to a hearing before the Commission and all other rights otherwise available under Article 11 of the Securities Act and Title 14 of the Arizona Administrative Code. RESPONDENTS acknowledge that this Order To Cease and Desist, Order of Restitution, Order of Revocation, Order for Administrative Penalties and Consent to Same ("Order") constitutes a valid final order of the Commission.
- 2. RESPONDENTS knowingly and voluntarily waive any right under Article 12 of the Securities Act to judicial review by any court by way of suit, appeal, or extraordinary relief resulting from the entry of this Order.
- 3. RESPONDENTS acknowledge and agree that this Order is entered into freely and voluntarily and that no promise was made or coercion used to induce such entry.
- 4. RESPONDENTS acknowledge that they have been represented by an attorney in this matter, they have reviewed this Order with their attorney and understand all terms it contains.
- 5. RESPONDENTS admit, only for purposes of this proceeding and any other administrative proceeding before the Commission the Findings of Fact and Conclusions of Law contained in this Order.
- 6. By consenting to the entry of this Order, RESPONDENTS agree not to take any action or to make, or permit to be made, any public statement denying, directly or indirectly, any Finding of Fact or Conclusion of Law in this Order or creating the impression that this Order is

without factual basis. RESPONDENTS will undertake steps necessary to assure that all of their agents and employees understand and comply with this agreement.

- 7. While this Order settles this administrative matter between RESPONDENTS and the Commission, RESPONDENTS understand that this Order does not preclude the Commission from instituting other administrative proceedings based on violations that are not addressed by this Order.
- 8. RESPONDENTS understand that this Order does not preclude the Commission from referring this matter to any governmental agency for administrative, civil, or criminal proceedings that may be related to the matters addressed by this Order.
- 9. RESPONDENTS understand that this Order does not preclude any other agency or officer of the state of Arizona or its subdivisions from instituting administrative, civil, or criminal proceedings that may be related to matters addressed by this Order.
- 10. RESPONDENTS agree that they will not apply to the state of Arizona for registration as a securities dealer or salesman or for licensure as an investment adviser or investment adviser representative at any time in the future, nor sell securities whether registered or exempt.
- 11. RESPONDENTS agree that they will not exercise any control over any entity that offers or sells securities or provides investment advisory services within or from Arizona at any time in the future.
- 12. RESPONDENTS acknowledge and understand that if they fail to comply with the provisions of the order and this consent, the Commission may bring further legal proceedings against them, including application to the superior court for an order of contempt.
- 13. RESPONDENTS agree that until restitution and penalties are paid in full, RESPONDENTS shall notify the Director of the Securities Division within 30 days of any change in home address and any change in their ability to pay amounts due under this Order. RESPONDENTS agree that they shall provide the Commission with an updated financial

- 16. RESPONDENTS agree that they will continue to cooperate with the Securities Division including, but not limited to, providing complete and accurate testimony at any hearing in this matter and cooperating with the state of Arizona in any related investigation or any other matters arising from the activities described in this Order.
- 17. ROY R. GOLLADAY, JR. and ESTER GOLLADAY acknowledge that any restitution, rescission or penalties imposed by this Order are obligations of the RESPONDENTS as well as the marital community
- 18. ROY R. GOLLADAY, JR. represents that he is President and Chief Executive Officer of CHECK AND SEND, INC., and that he has been authorized by CHECK AND SEND, INC. to enter into this Order for and on its behalf.

21 ||...

12

13

14

15

16

17

18

19

20

22 || . .

23 || . . .

24 | . .

25 || . .

26 || . .

9

Decision No. 67929

1	19. ROY R. GOLLADAY, JR., ESTEER GOLLADAY, and CHECK AND SEND,
2	INC. consent to the entry of this Order and agree to be fully bound by its terms and conditions.
3	$\sim massachuse 1$
4	La fortell.
5	ROY COLLADAY, JR.
6	State of Arizona )
7	County of Maricopa )
8	SUBSCRIBED AND SWORN TO BEFORE me this 24th day of may ,2005.
.	LAURA L. GIESE NOTARYPUBLIC-ARIZONA
9	MARICOPA COUNTY NOTARY PUBLIC  My Comm. Expires Jan. 24, 2007
10	My Commission Expires:
11	My Commission Expires:  January 24, 2007
12	January C. 1,000.
13	
14	6mmman amy
15	ESTMER GOLLADAY
15 16	ESTRER GOLLADAY  State of Arizona )
•	State of Arizona )
16	State of Arizona ) County of Maric opa  SUBSCRIBED AND SWORN TO BEFORE me this 24 <sup>th</sup> day of Maric opasition of the state
16 17	State of Arizona  County of Maric opa  SUBSCRIBED AND SWORN TO BEFORE me this 24 <sup>th</sup> day of  LAURA L. GIESE NOTARY PUBLIC-ARIZONA MARICOPA COLINTY
16 17 18	State of Arizona ) County of Maric opa  SUBSCRIBED AND SWORN TO BEFORE me this 24 <sup>th</sup> day of Maric opasition of the state
16 17 18 19	State of Arizona  County of Maric opa  SUBSCRIBED AND SWORN TO BEFORE me this 24 <sup>th</sup> day of  LAURA L. GIESE NOTARY PUBLIC-ARIZONA MARICOPA COUNTY My Comm. Expires Jan. 24 2007
16 17 18 19 20	State of Arizona  County of Maricopu  SUBSCRIBED AND SWORN TO BEFORE me this 24 <sup>11</sup> day of  LAURA L. GIESE NOTARY PUBLIC ARIZONA MARICOPA COUNTY My Comm. Expires Jan. 24 2007 NOTARY PUBLIC  My Commission Expires:
16 17 18 19 20 21	State of Arizona  County of Maric opa  SUBSCRIBED AND SWORN TO BEFORE me this 24 <sup>11</sup> day of  LAURA L. GIESE NOTARY PUBLIC ARIZONA MARICOPA COUNTY My Comm. Expires Jan. 24, 2007 NOTARY PUBLIC
16 17 18 19 20 21 22	State of Arizona  County of Maricopu  SUBSCRIBED AND SWORN TO BEFORE me this 24 <sup>11</sup> day of  LAURA L. GIESE NOTARY PUBLIC ARIZONA MARICOPA COUNTY My Comm. Expires Jan. 24 2007 NOTARY PUBLIC  My Commission Expires:
16 17 18 19 20 21 22 23	State of Arizona  County of Maricopu  SUBSCRIBED AND SWORN TO BEFORE me this 24 <sup>11</sup> day of  LAURA L. GIESE NOTARY PUBLIC ARIZONA MARICOPA COUNTY My Comm. Expires Jan. 24 2007 NOTARY PUBLIC  My Commission Expires:

1	CI	HECK AND SEND, INC.
2		
3		La fell
4	$\overline{\mathbf{B}}_{\mathbf{y}}$	ROY ROLLADAY, Its President/CEO
5	State of Arizona )	
6	County of Maricopa	
7	SUBSCRIBED AND SWORN TO BEFORE me th	M AVAIL OFFICIALSEAL
8		LAURA L. GIESI NOTARYPUBLIC-ARIZ MARICOPA COUNT
9		My Comm. Expires Jan. 24
10	My Commission Expires:	
11	My Commission Expires:  Qunuay 24, 2007	
12		
13		
14		
15		
16		
17		
18		
19		
20		
21 22		
23		
23 24		
2 <del>4</del> 25 i		
20		